SECOM-D-17 26 November 1974

MEMORANDUM FOR	:		25X1
		Coordination Staff	
SUBJECT	:	Ms. Emily S. Sheketoff Murphy Commission	

STATINTL

- 1. Through coordination with you, Ms. Sheketoff, at her request, met with _______ Executive Secretary of the Security Committee, and myself today. She advised that she had been commissioned to do a study on Executive Order 11652 to include its value, how it works and any problems connected with implementing it and was also to include in her study consideration of the Freedom of Information Act of 1967 and recent amendments.
- 2. With regard to E.O. 11652 Ms. Sheketoff asked if it was felt in the intelligence community that such a system of classification was needed and we advised that it was. It was pointed out to her that to be effective intelligence information had to be protected and that to continue to obtain intelligence information it was necessary to adequately protect the sources and methods that produced the intelligence. She asked regarding problems in implementing it and it was explained to her that members of the intelligence community have a good concept of the value of intelligence, how it is obtained, and are security conscious for the most part in protecting the information they are entrusted with.

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3. Ms. Shetetoff asked about authorization to classify and explained generally how the authority was granted within CIA and we also advised that all members of the intelligence community do designate those individuals who are authorized to classify material and at what levels. She asked if there were disagreements with regard to classification. She was advised that in some cases this would occur but that such disagreements could be decided and

hopefully with due regard to prevent overclassification and yet protect sensitive sources and methods. It was mentioned that it is recognized in some quarters it is felt that there is a great tendency to overclassify to protect errors, but it was mentioned that in many cases the intelligence community has great success which did reflect most credibly upon the community but there is a complete realization within the community of the value of their sources and, therefore, the sensitive information is properly protected.

- 4. With regard to downgrading of information Ms. Sheketoff asked if there was a conscious effort in the intelligence community to downgrade information when the sensitivity had decreased and she was advised that members were aware of their responsibility in this regard. It was pointed out, however, that many times, while material could be downgraded, there was a question remaining as to whether complete declassification would not be harmful to continuing programs or sources. She was advised, however, that much information is being continually downgraded and declassified.
- 5. Ms. Sheketoff asked if members of the intelligence community explained to the necessary personnel its application at the time it was issued and ______ advised her of the general STATINTL instructions issued within CIA as well as the fact that it was discussed from its issuance during indoctrination of new members and that this is a continuing process. Further within the intelligence community the individual departments and agencies continually review their classification procedures.
- 6. Concerning the Freedom of Information Act, Ms. Sheketoff inquired if the Act itself caused a problem for the individual agencies and she asked what effect the recent amendments would have. She was advised that most, if not all, agencies within the intelligence community had specific offices or personnel to handle FOI inquiries and that they called upon other members of the agencies and departments as necessary. I did say that I thought FOI inquiries in many instances took a considerable time and effort and that I felt the recent amendments would bring an additional

burden on the various agencies. It was explained that the request in many instances required rather detailed reviews of documents and in many cases presented rather complex problems which would be most difficult to answer within the short period of time indicated under the recent amendments.

7. Ms. Sheketoff asked if it was believed that the current	
system of classifying would be improved upon if a new order or new	
legislation was passed which only provided for one classification,	
namely, Classified or Unclassified. I told her that this would not	
seem to me to adequately address a problem and I pointed out	
that there is a great difference in degrees of sensitivity in	
intelligence information. I used as an example the situation	
involving	25X1
stationed in Washington, who cooperated with the US Government.	
I pointed out that he provided extremely valuable information prior	
to his open defection, and during the time he was cooperating not	
only was it absolutely necessary to protect his information so it	
would continue but it was also necessary to protect	25X1
life and that of members of his family both here	725X
would have been in danger. On the other hand, we have people	
furnishing information who are in casual contact with somebody	
and, while they furnish valuable information, their	
information does not need to be protected to any such degree. In	
summary, I advised that a program of just classified or unclassified	
information would not appear to me to fully address the problem.	

- 8. Ms. Sheketoff asked if there was any legislation on the books now that should be repealed or if there was any new legislation which might be suggested which would assist the intelligence community. She was referred to legislation proposed by Mr. Colby which has not yet been introduced in Congress but which would hopefully prevent disclosure by individuals who obtained classified information as a result of their employment within the intelligence community.
- 9. During our conversation several questions came up with regard to CIA's dealing with Congress and with CIA's disclosure

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to various Congressional committees and, since Ms. Sheketoff was to meet with Mr. George Cary, Legislative Counsel, it was suggested that these be taken up with him. It was also suggested that Ms. Sheketoff discuss further with Mr. Cary the legislation proposed by Mr. Colby.

Chairman

Security Committee

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THE UNIVERSITY OF CHICAGO

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22 November 1974

Central Intelligence Agency McLean, Va. 22101 STATINTL

> On Wednesday "The Coordination of Complexity in South Asia" was critically reviewed at the commission by its staff, scholars and officials (list attached). The review marked the end of an exhausting and exhilerating effort that delayed our writing to you.

We are writing now to say that we are msot grateful for your cooperation and assistance. What we learned from talking with knowledgeable actors shaped our findings and recommendations in important ways.

Under separate cover, we are sending a copy of the report to William Parmenter. Your comments are most welcome and will help us with revising the report for publication.

Sincerely yours,

Lloyd Y. Rudolph

Professor

Susanne Hoeber Rudolph

le Rendel L

Professor

LIR, SHR: e.c.

"The Coordination of Complexity in South Asia"

List of Reviewers

William Barnds, Senior Research Fellow, Council on Foreign Relations.

- I.M. Destler, Research Associate, Brookings Institute.
- Eric Griffel, Asia Coordinator, Regional Coordination and Military Assistance Staff, Bureau for Programs and Policy Coordination, Agency for International Development.
- W. Dean Howells, Chief, South Asia Division, Bureau of Intelligence and Research, Department of State.
- L. Bruce Laingen, Deputy Assistant Secretary, Bureau of Near Eastern and South Asian Affairs, Department of State.
- W. Anthony Lake, Executive Director, International Voluntary Service.
- John Lewis, Professor of Government and Director, Woodrow Wilson School of Public and International Affairs, Princeton University.
- Charles Lindblom, Professor of Political Science, Yale University.
- Lee T. Stull, Deputy Assistant Secretary, Bureau of Educational and Cultural Affairs, Department of State.
- Howard Wriggins, Professor of Government and Director, Southern Asian Institute, Columbia University.

Commission on the Organization of Government for the Conduct of Foreign Policy

Francis O. Wilcox, Executive Director.

Fisher Howe, Deputy Executive Director.

Peter L. Szanton, Research Director.

William I. Bacchus, Associate Research Director.

DCI/IC 74-2334

	PARTICIPANTS: Mr. William Parmenter, Office of Current Intelligence
STATINTL	Office of Current Intelli-
STATINTL	gence Office of Political
	Research Professor Lloyd Rudolph, Murphy Commission Staff
STATINTL	Staff Intelligence Community

: 27 September 1974

MEMORANDUM OF CONVERSATION

DATE

- l. Mr. Parmenter gave Professor Rudolph a brief rundown on OCI and OPR and how they fit into the production of finished intelligence. He also laid down specific ground rules reagrding the topics Professor Rudolph wanted to discuss, stressing that operational matters and sources and methods were off limits. The Professor agreed and did not press for any information that got into these areas.
- 2. The substantive discussion closely followed the list of questions the Professor had submitted in advance (copy attached). Mr. Rudolph was able to rephrase most of the questions so that they could be answered within the security ground rules. It became apparent that although he frequently had used the phrase "CIA position" on various issues, he actually meant "CIA analysis." Consequently Messrs. Parmenter, were able to satisfy histatintly requirements.

 Mr. Parmenter remarked only that he believed we had according to that topic, and he then discussed the types

mr. Parmenter remarked only that he believed we had good coverage on that topic, and he then discussed the types of finished reporting that had been done on insurgent groups in the also made clear to Professor Rudolph that many things are covered on a current reporting basis but that estimates, per se, are done much less frequently.

3. The discussion lasted approximately one and one-

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half hours. The Professor took notes. He had already talked with many other people in the State and Defense Department and appeared to be satisfied with the cooperation he had received from all parties.

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Coordination Staff/Secretariat

Attachment
As Stated

CONCUR:

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DCI/IC/CS/ s (10/4/74)
Distribution:
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1 -

William Parmenter, OCI

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MEMORANDUM FOR: Mr. Colby

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This concerns Professor

Rudolph's interviews with Agency

experts on Friday. The

questions are pretty far afield

and General Wilson will raise

this in the morning meeting for

your guidance.

Copies of this letter have

been provided to Nelson, Lehman,

and Proctor.

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AD/DCI/IC

(DATE)

REPLACES FORM 10-101

WHICH MAY BE USED.

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(47)

23 September 1974

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Approved For Release 2005/03/24: CIA-RDP80 M0 1133A001000080054-1

MEMORANDUM FOR: Mr. Proctor

This concerns Professor Rudolph's experts on Friday. Some of these questions seem quite far afield and I think we need the Director's guidance. I have sent a copy of this letter to him and to Bill Nelson.

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23 Sept. 1974

(DATE)

AND SET TO SEPTEMBER 10-101 WHICH MAY BE USED.

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Although the DDO has not been involved in the portion of the Murphy Committee dealing with specific country studies, the questions Professor Rudolph raises in this letter seem to get pretty far into your field. Gen. Wilson will probably raise this question in the morning meeting and I wanted to provide a copy for your information and/or comment. A copy of this letter also has been sent to Lehman and Proctor.

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AD/DCI/IC 9/23/74
(DATE)

ORM NO. 101 REPLACES FORM 10-101 WHICH MAY BE USED.

(47)

Approved For Release 2005/03/24: CIA-RDP80M01133A001000080054-1 MEMORANDUM FOR: Mr. Lehman This concerns Professor Rudolph's experts on Friday. Some of these questions seem quite far afield and I think we need the Director's guidance. I have sent a copy of this letter to him and to Bill Nelson. STATINTL AD/DCI/IC 23 Sept. 1974 (DATE)

REPLACES FORM 10-101

WHICH MAY BE USED.

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